



**STATE OF NEW HAMPSHIRE  
BEFORE THE  
PUBLIC UTILITIES COMMISSION**

Docket No. DG 15-104

Liberty Utilities (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities  
Fiscal Year 2015 Cast Iron/Bare Steel Replacement Program Filing

**DIRECT TESTIMONY**

**OF**

**DAVID B. SIMEK**

April 15, 2015

1 **I. INTRODUCTION**

2 **Q. Please state your full name and business address.**

3 A. My name is David B. Simek. My business address is 15 Buttrick Road,  
4 Londonderry, New Hampshire 03053.

5 **Q. Please state by whom you are employed and your position?**

6 A. I am a Lead Utility Analyst for Liberty Energy Utilities (New Hampshire) Corp.  
7 (“Liberty Energy NH”) which is the sole shareholder of Liberty Utilities  
8 (EnergyNorth Natural Gas) Corp. d/b/a Liberty Utilities (“EnergyNorth” or the  
9 “Company”) and provides service to EnergyNorth. I am responsible for providing  
10 rate-related services for the Company.

11 **Q. Please describe your educational background and training.**

12 A. I graduated from Ferris State University in 1993 with a Bachelor of Science in  
13 Finance. I received a Master’s of Science in Finance from Walsh College in  
14 2000. I also received a Master’s of Business Administration from Walsh College  
15 in 2001. In 2006, I earned a Graduate Certificate in Power Systems Management  
16 from Worcester Polytechnic Institute.

17 **Q. What is your professional background?**

18 A. In August of 2013, I joined Liberty Energy NH as a Utility Analyst and I was  
19 promoted to a Lead Utility Analyst in December 2014. Prior to my employment

1 at Liberty Energy NH, I was employed by NSTAR Electric & Gas (“NSTAR”) as  
2 a Senior Analyst in Energy Supply from 2008 to 2012. Prior to my position in  
3 Energy Supply at NSTAR, I was a Senior Financial Analyst within the NSTAR  
4 Investment Planning group from 2004 to 2008.

5 **Q. Have you previously testified in regulatory proceedings before the New**  
6 **Hampshire Public Utilities Commission (the “Commission”)?**

7 A. Yes. I recently provided written and oral testimony before the Commission in  
8 Dockets DE 14-031, DG 14-220 and DE 14-340.

9 **II. PURPOSE OF TESTIMONY**

10 **Q. What is the purpose of your testimony?**

11 A. The purpose of my testimony is to explain the Company’s revenue requirement  
12 calculation associated with the CIBS main replacement program for the fiscal  
13 year starting April 1, 2014 and ending March 31, 2015 (“FY 2015”) and the  
14 degradation fees imposed by the Cities of Concord and Manchester.

15 **III. REVENUE REQUIREMENT CALCULATION**

16 **Q. Please describe the revenue requirement calculation and the proposed**  
17 **recovery period.**

18 A. The revenue requirement calculation includes the CIBS program spending  
19 through FY 2015. The Company proposes to recover this revenue requirement

1 beginning July 1, 2015 through an increase in its base distribution rates.

2 **Q. What amounts are included in the CIBS revenue requirement?**

3 A. The revenue requirement for FY 2015 is calculated in Attachment DBS-1 and is  
4 based on actual spending related to projects set forth in the final FY 2015 CIBS  
5 plan submitted to Staff in 2014. It also includes, for illustrative purposes, a  
6 projection of the estimated revenue requirement including CIBS-eligible expenses  
7 that the Company expects to incur in FY 2016. Pursuant to a Staff request in a  
8 prior year technical session, the Company has also included in Attachment DBS-  
9 2, for information purposes only, a calculation of the total revenue requirement  
10 associated with the CIBS program from its inception in FY 2009. This  
11 calculation includes CIBS investment amounts through June 30, 2009 that became  
12 part of the permanent rate base established in the Company's last distribution rate  
13 case, Docket No. DG 10-017.

14 **Q. Please explain how the CIBS revenue requirement is calculated.**

15 A. As shown in Attachment DBS-1, eligible CIBS investments are split into the  
16 categories of mains and services. Recoverable book depreciation expense is  
17 calculated based on these investment amounts using the depreciation rates  
18 established in the Company's last depreciation study (which was filed in Docket  
19 No. DG 08-009). The depreciation expense amount is used to calculate the  
20 deferred tax reserve associated with the effects of the timing difference between

1 book and tax depreciation. The deferred tax reserve, along with accumulated  
2 book depreciation, reduces the rate base upon which the Company is eligible to  
3 earn a return. The adjusted rate base is multiplied by the pre-tax rate of return of  
4 10.2 percent (the Company's current ROR of 7.05% adjusted for current federal  
5 and state income tax rates of 34% and 8.5%, respectively) to arrive at the return  
6 on rate base and taxes. Added to the return and taxes are the actual calculated  
7 depreciation expense and property taxes. The property tax rate is calculated  
8 annually and is based on prior calendar year municipal property tax expense as a  
9 percentage of the average of the prior two calendar year's net plant in service.

10 **Q. What is the CIBS revenue requirement for fiscal year 2015?**

11 A. As shown on Attachment DBS-1, page 1, the cumulative CIBS revenue  
12 requirement for FY 2015 is \$1,855,442 (line 35(g)), which corresponds to a  
13 \$311,610 revenue deficiency, as provided on line 39(g).

14 **Q. Please explain how you calculated the FY 2015 revenue requirement.**

15 A. Page 1 of Attachment DBS-1 provides detail as to how the Company derived the  
16 FY 2015 revenue requirement. Lines 1(g) and 2(g) represent the FY 2015 CIBS  
17 program investment related to mains and services, respectively. These current  
18 year amounts are added together and reduced by the CIBS Base Amount of  
19 \$506,240. For FY 2015, the net incremental amount of CIBS additions, after the  
20 CIBS Base Amount, is \$3,276,702, as shown on line 6(g). This amount is then

1 added to the cumulative incremental CIBS program additions from July 1, 2009 to  
2 March 31, 2014 of \$13,836,312, as shown on line 7(f), to derive the cumulative  
3 incremental CIBS program additions through March 31, 2015 of \$17,113,015 as  
4 reported on line 7(g).

5 On lines 10(g) through 20(g) of page 1, the Company shows the calculations for  
6 book and tax depreciation, and the resulting deferred tax reserve. Because the  
7 CIBS program spending is expected to be 100 percent tax deductible, as discussed  
8 later in my testimony, the cumulative tax depreciation on line 11(g) is equal to the  
9 cumulative incremental CIBS program spending of \$17,113,015 from line 7(g).

10 When compared to the accumulated depreciation of \$1,431,737 on line 14(g), the  
11 resulting timing difference between book and tax depreciation is \$15,681,278, as  
12 shown on line 17(g). This amount is then multiplied by the Company's current  
13 effective tax rate and the deferred tax reserve of \$6,211,354 is shown on line  
14 20(g). On lines 23(g) through 27(g), the Company calculates rate base by  
15 reducing the amount of cumulative incremental CIBS spending of \$17,113,015 by  
16 \$1,431,737 for accumulated depreciation and \$6,211,354 for deferred tax  
17 reserves, resulting in a year end rate base of \$9,469,924 (line 27(g)). The  
18 Company then multiplied the rate base amount times the pre-tax ROR of 10.2  
19 percent, which resulted in the return and taxes amount of \$967,826 on line 32(g).  
20 On lines 33(g) and 34(g), the Company added book depreciation of \$384,247 and  
21 property taxes of \$503,369. The resulting FY 2015 cumulative revenue

1 requirement is \$1,855,442, as shown on line 35(g). From this amount, the  
2 Company deducted the prior year revenue requirement of \$1,543,832, as shown  
3 on line 37(g), to arrive at a revenue deficiency of \$311,610 on line 39(g).

4 **Q. Please explain the rate design the Company intends to use to recover the**  
5 **proposed increase in the revenue requirement.**

6 A. The Company will design rates that will result in an increase in annual revenues  
7 of \$311,610. Specifically, the cumulative revenue requirement for fiscal year  
8 2015 amounts to \$1,855,442, or \$311,610 more than the \$1,543,832 which is  
9 currently being billed, and as shown on Attachment DBS-1, page 1, line 35(f).  
10 Consistent with past adjustments, the Company will increase all rate components  
11 on an equal basis. Consistent with last year, the Company will file proposed  
12 revised tariff pages by May 31, 2015.

13 **Q. How was the statutory tax rate of 39.61% on Attachment DBS-1, page 1,**  
14 **line 18, column g, calculated?**

15 A. The statutory rate of 39.61% was calculated by using a 34% federal tax rate and  
16 an 8.5% tax rate for the State of New Hampshire  $(.34 + .085 - (.34 \times .085) =$   
17  $.3961)$ .

18 **Q. How was the common equity pre-tax rate of 8.006% on Attachment DBS-1,**  
19 **line 56(e) calculated?**

1 A. The common equity pre-tax rate of 8.006% was calculated by dividing the 9.67%  
2 rate of return on common equity authorized in DG 10-017 by .6039 (1 – .3961  
3 [statutory tax rate – see previous question]) and multiplied by 50% (ratio of debt  
4 to equity in DG 10-017) [ $.0967 / .6039 \times .50 = .08006$ ].

5 **Q. Can you explain the repairs tax deduction as it applies to projects completed**  
6 **under the CIBS program?**

7 A. In 2009, the Internal Revenue Service issued guidance, under Internal Revenue  
8 Code (“IRC”) Section 162, regarding the eligibility of certain repair and  
9 maintenance expenses for an immediate deduction for income tax purposes, but  
10 capitalized by the Company for book purposes. This tax deduction has the effect  
11 of increasing deferred taxes and lowering the revenue requirement that customers  
12 will pay under the CIBS program. Based on IRC §263(a) and §162, repairs  
13 resulting in the replacement of less than 20 percent of an original unit of property  
14 qualify for a repairs tax deduction. A gas company’s gas subsystem is considered  
15 a “unit of property” for the purposes of the repairs tax deduction. Replacement  
16 pipe cannot be more than 2 additional inches in diameter from the original pipe,  
17 and to the extent that a length of replacement pipe is longer than the pipe being  
18 retired, the increase in length must be no more than 5 percent of the subsystem for  
19 it to be eligible for the repairs tax deduction.

20 Based on these criteria, the projects included in the CIBS program are considered

1 repairs by the Company and are expected to be fully deducted from the tax return  
2 for the year that they occur. Therefore, in computing the revenue requirement, the  
3 Company is currently reflecting tax deductibility of 100 percent for all CIBS jobs.  
4 This tax deductibility results in a greater deferred tax reserve which reduces the  
5 rate base and resulting revenue requirement charged to customers.

6 **Q. How are book depreciation expense and property tax expense calculated?**

7 A. Book depreciation expense is calculated on page 2 of Attachment DBS-1. The  
8 actual spending for mains and services is referenced on page 1, lines 1 and 2,  
9 respectively. These amounts are reduced on a pro rata basis by the CIBS Base  
10 Amount. The net amounts for mains and services are shown on lines 3 and 24  
11 and are used to calculate book depreciation expense for each vintage year. Lines  
12 5 through 17 and 26 through 38 show the calculation of book depreciation  
13 expense using the depreciation rates set in the Company's last approved  
14 depreciation study. FY 2015 book depreciation expense of \$277,176 and  
15 \$107,071 for mains and services is shown on lines 14(g) and 35(g), respectively.  
16 These amounts, when combined, equal \$384,247 as shown on line 42(g), which is  
17 carried forward to page 1, line 13(g). Cumulative book depreciation expense of  
18 \$1,033,158 and \$398,579 for mains and services are shown on lines 17(g) and  
19 38(g), respectively. Line 44(g) is the sum of these two lines, amounting to  
20 \$1,431,737, which is then used on page 1, line 14(g).

1 Property taxes are calculated on page 3 of Attachment DBS-1. Net plant is  
2 calculated using plant in service as reported on the Company's Annual Report  
3 (Form F-16G) less the reserve for accumulated depreciation and amortization. An  
4 average of the most recent two years of net plant is then calculated on lines 6  
5 through 8. Line 10(j) shows the property tax expense for the prior calendar year.  
6 The property tax expense rate of 3.21% shown on line 12(j) is calculated by  
7 dividing line 10(j) by the average net plant shown on line 8(j). This property tax  
8 rate is then carried forward to page 1, line 34 and is multiplied by net plant in  
9 service found on page 1, line 25(g), resulting in the property tax amount of  
10 \$503,369 on page 1, line 34(g).

11 **Q. What is the average bill impact of this year's CIBS revenue requirement?**

12 A. Page 4 of Attachment DBS-1 shows the average bill impacts of the CIBS  
13 program. The annual CIBS-related increase for FY 2015 for an average  
14 Residential Heating customer using a total of 800 therms per year is \$1.50, as  
15 shown on line 22(g).

16 **IV Degradation Fees**

17 **Q. Please provide an update on the litigation with the Cities of Concord and**  
18 **Manchester over the Company's challenge to the Cities' road opening fee**  
19 **ordinances.**

20 A. The cases brought by the Company against the Cities of Concord and

1 Manchester were consolidated into one case that is pending before  
2 Merrimack Superior Court. The trial in this matter began March 3 and  
3 continued through March 6 and is scheduled for two final days on May 26  
4 and 28. Given that this is a bench trial, the Court will be issuing a written  
5 order on the case following the conclusion of the trial.

6 **Q. How will the Company address any refunded road degradation fees if it**  
7 **prevails in its litigation against the Cities of Concord and Manchester?**

8 A. During fiscal years 2011 through 2015, the Company included a total of \$888,709  
9 in degradation fees as part of the costs of the CIBS program as shown in the table  
10 below.

<u>Period</u>	<u>City of Concord</u>	<u>City of Manchester</u>	<u>Total</u>
Fiscal 2011	\$19,856	\$275,035	\$294,891
Fiscal 2012	\$37,960	\$39,885	\$77,845
Fiscal 2013	\$9,747	\$382,335	\$392,082
Fiscal 2014	\$48,350	-0- (1)	\$48,350
Fiscal 2015	\$75,541	-0- (1)	\$75,541
Total	<u>\$191,454</u>	<u>\$697,255</u>	<u>\$888,709</u>

11 (1) Excludes FY 2014 and FY 2015 accrued Manchester degradation fees in the amounts of  
12 \$246,449 and \$236,710, respectively from the calculation of the revenue requirement.

13 If the Company prevails in the litigation, the Company will reflect the refunds it

1 receives from Concord and the accrual reversal for Manchester in the revenue  
2 requirement calculation in the fiscal year (or years) in which those refunds are  
3 received. Customers will receive the benefit of those refunds through a reduction  
4 to rate base (and corresponding decrease in return and taxes) and a reduction in  
5 ongoing depreciation expense and property tax expense in the same year that the  
6 Company is reimbursed by the communities. Attachment DBS-3 shows the  
7 illustrative calculation of the estimated impact on the revenue requirement of such  
8 a refund. Based on degradation fees paid to date and included in the cumulative  
9 CIBS investment, the impact on the revenue requirement in the year such fees are  
10 refunded to the Company is estimated at approximately \$90,995 as shown on  
11 page 1, line 32(b) of Attachment DBS-3. It is estimated that the Concord and  
12 Manchester degradation fees to be incurred during the FY 2016 construction  
13 season will be \$145,075 and \$387,195, respectively.

14 **Q. If the Company does not prevail in the litigation, what impact will that have**  
15 **on customers?**

16 A. If the Company does not prevail in the litigation, the Company will pay the City  
17 of Manchester FY 2014 and FY 2015 degradation fees of \$246,449 and \$236,710,  
18 respectively. These amounts, when combined, equal \$483,159 and have an  
19 estimated revenue requirement of \$49,471 as shown on page 1, line 32(b) of  
20 Attachment DBS-4. The annual CIBS-related increase for an average Residential  
21 Heating customer using a total of 800 therms per year is \$0.24, as shown on page

1           4, line 17(b) of Attachment DBS-4.

2   **Q.    Does this conclude your testimony?**

3   **A.    Yes it does.**

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